# THE STATE OF ARIZONA CITIZENS CLEAN ELECTIONS COMMISSION

REPORTER'S TRANSCRIPT OF PUBLIC HEARING

Phoenix, Arizona
December 14, 2005
9:30 a.m.

(Copy)

Reported By:

Angela Furniss Miller, RPR Certified Reporter (AZ 50127),



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	Page 2		Page 4
1	A PUBLIC MEETING, BEFORE THE CITIZENS CLEAN	1	COMMISSIONER DETRICK: Madame Chair.
2	ELECTIONS COMMISSION, convened at 9:30 a.m. on Decemebr	2	CHAIRPERSON BUSCHING: Commissioner Detrick.
3	14, 2005, at the State of Arizona, Clean Elections	3	COMMISSIONER DETRICK: I have a couple of what
4 5	Commission, 1616 W. Adams, Conference Room, Phoenix, Arizona, in the presence of the following Board members:	4	I think may be corrections. On page one, or page two I
6	Ms. Marcia Busching, Phoenix, Chairperson	5	guess, the Proceedings page. On line four, I think
7	Mr. Gary Scaramazzo, Page (Teleconference)	6	probably you said the Clean Elections Commission meeting
8	Ms. Ermila Jolley, Yuma (Teleconference)	7	
9	Ms. Kathleen Detrick, Tucson	8	that you called in to order "at" 1616 instead of "it's" 1616.
11	OTHERS PRESENT:	9	
	Mr. Todd Lang, Executive Director		On line four. Next page.
12	Ms. Paula Ortiz, Executive Assistant Ms. Colleen McGee, Fiscal Service Manager	10	CHAIRPERSON BUSCHING: Oh, yes. Page three.
13	Ms. Genevra Richardson, Campaign Finance	11	COMMISSIONER DETRICK: And oh, I see the
	Manager	12	pages are up above. I dog-eared them so I can't see the
14	Mr. Michael Becker, Voter Education Manager	13	pages. And then on page five, line seven should be, "I
15	Ms. Christina Murphy, Administrative Assistant III	14	met with the League of Women voters." Not apostrophe
	Ms. Diana Varela, Assistant Attorney General	15	"S".
16	Ms. Jan Brewer, Secretary of State	16	CHAIRPERSON BUSCHING: Okay.
17	Ms. Nancy Read, Secretary of State's Office Ms. Barbara Lubin, Clean Elections Institute	17	COMMISSIONER DETRICK: And there was one back
1	Mr. Doug Ramsey, Clean Elections Institute	18	on page 67 that I'm just not sure I understand on the
18	Ms. Jahna Berry, Arizona Republic	19	around lines 12, and 13, and 14 where Todd says, "But I
1.0	Mr. Richard Mays, Citizen	20	do not intend to have this go around." I don't know if
19	Mr. Eric Peterson, Quarles & Brady	21	that's I don't know if Todd said, "I don't intend to
21		22	have this happen this go around." Does the sentence
22		23	make sense to you, Todd?
23		24	MR. LANG: Which page are you on?
25		25	COMMISSIONER DETRICK: Page 67, I'm at line 12,
	Page 3	Г	Page 5
1	_	1	
1 2	Page 3 PROCEEDING	1 2	13, and 14.
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the minutes from the November 18th Commission meetingwith the amendments noted.

COMMISSIONER SCARAMAZZO: I'll second that.

CHAIRPERSON BUSCHING: It's been moved by

5 Commissioner Detrick and seconded by Commissioner

Scaramazzo that we approve the November 18th, 2005

minutes with the corrections as indicated.

8 The Chair will call for the question, all in

9 favor say "aye."

3

4

10 (Chorus of ayes.)

11 CHAIRPERSON BUSCHING: Opposed, nay?

12 The Chair votes aye. The motion carries.

13 COMMISSIONER SCARAMAZZO: I just like to thank

14 everyone on our own version of war and peace.

15 CHAIRPERSON BUSCHING: Indeed. You'll have a

16 chance to talk about that more later.

Executive Director's report, agenda item

18 three.

21

19 MR. LANG: Thank you, Madame Chair,

20 Commissioners. You have your report there.

The big addition I want to make to the report,

22 or embellishment I guess it will be, is on my third

announcement which is regarding the COGEL Conference.

As you know, I attended that last week with Chair

25 Busching and Commissioner Jolley and it was great and

Page 8

a voluntary fund for their auditors, city commissioners,

2 and mayor elections. You can raise seed money of a

3 hundred dollars per person per donor up to \$15,000. And

4 then you have to gather at least five, \$1,000

5 contributions to qualify for the program. If you

succeed, you receive \$150,000 for the race and get

another \$150,000 in matching funds. So that's a neat

8 program in Portland.

Albuquerque has the public funding program for the mayoral and city council campaign. Candidates have

1 to gather \$5 donations from one percent of the

12 registered voters in their district to qualify. Then

there is a \$450,000 fund, and depending on the number of

14 candidates, they all get a piece of that. But generally

15 you get from the fund a dollar from every registered

16 voter in the district to use to run for public office.

17 In Tucson -- we have our expert here, but my

18 understanding is you get up to \$39,000 in matching

19 funds. Is that --

20 COMMISSIONER DETRICK: Based upon voter

21 registration and CPI. This year it was.

MR. LANG: Okay. And then the spending limits

23 are \$79,000 in general or does that vary upon --

COMMISSIONER DETRICK: It's all dependent on

25 voter registration and CPI. There's no real limit as to

Page 7

24

3

very informative and worth every minute there.

2 I got to meet a lot of folks in other states

3 and got a lot of good ideas from the folks in Maine and

4 some of the other states and so it was very useful. As

5 you know, there's public finance programs in New Jersey,

6 Connecticut, and North Carolina which is judicial only.

7 There are long-standing public finance programs which

8 are different than our program in states like Minnesota

and Kansas where they agree to just give you matching

10 funds if you restrict your expenditures. And they also

11  $\,$  have local programs, and I'm not going to discuss Tucson

12 for a minute because we have our expert here.

13 There's also programs in Portland, Albuquerque,

14 New York City and San Francisco and they are similar to

5 our program actually. With Christina's help we

16 researched and looked into them, and I can tell you a

17 little bit about them if you're interested. That's up

1 / little bit about them if you're interested. That's up

18 to the Chair.

25

19 CHAIRPERSON BUSCHING: Yeah.

MR. LANG: First of all, Oregon has a cool

21 program where you get a tax credit for contributions up

2 to a hundred dollars, which is kind of nice, to

23 encourage everyone to participate. That's just a

24 general provision at any rate.

Portland has a campaign finance fund, which is

Page 9

how much we give you. We just give you 50 percent of

whatever the expenditure limit is.

MR. LANG: Gotcha.

In New York City they have matching

funds. For every dollar you receive from a contributor,

6 they'll match \$4. So, if you get -- up to \$250 per

7 contributor. So, if someone's getting \$250, the city

8 gives you a thousand. You have to adhere to strict

9 spending limits in return.

And it's a neat program and it's comprehensive.

1 The problem is it has completely subverted this last

12 election cycle because a wealthy individual spent

13 millions and millions and millions of dollars and won.

14 That was Mr. Bloomberg. But it's a neat program that

15 will work when you don't have super wealthy individuals.

In San Francisco you receive \$43,000 for the

17 general and \$17,000 for any runoff. It's for the Board

18 of Supervisors, which is their governing board. To

19 qualify you have to raise at least \$5,000 from 75

20 residents -- at least 75 residents in the amount of \$10

21 to \$100 per resident and there's a spending limit.

So, they're all sort of similar to the way our

program and the Maine program works. It's neat thatit's spreading on the local level.

And in New Jersey, they're very excited about

# Page 10

- 1 their program and eager to try it again. As you will
- 2 recall, it was a good program the problem was their
- 3 thresholds to qualify were way too high. You needed
- 4 several thousands of those \$10 contributions and it was
- 5 just too difficult and only two people qualified. So,
- 6 they're eager to get started again and have asked all of
- 7 us here for help and advice. And of course, all of here
- 8 at -- staff here at Clean Elections Commission have been
- 9 doing that.
- 10 I guess that's all I said about it. You heard
- 11 lots about BICRA, about the federal standards for
- 12 electionary communications, and at the various sessions
- 13 it was well worthwhile. And unless you have questions,
- 14 I'll move on.
- 15 Reminder. Tomorrow night on Channel 8 is the
- 16 debate. I think it's tomorrow night, December 15th.
- 17 The Clean Elections' debate that I mentioned last month.
- 18 It's tomorrow so be sure to tune into that.
- And as you know, we're actively assisting the
- 20 Secretary of State in her recruitment of a new
- 21 Commission member, so we're encouraging folks to apply
- 22 to her office.
- 23 Staffing. The big news is, as you know,
- 24 Christina Murphy is already on board. She's right here.
- 25 Christina, hi. And she's doing a great job. But we

- 1 The good news is he's paid in full. And, so,
  - 2 it's sort of a moot point, but I'd suggest that approval
  - 3 by the Commission would be useful and worthwhile.
  - 4 CHAIRPERSON BUSCHING: Okay. Any questions of
  - Mr. Lang?
  - 6 Any member of the public wish to speak to this
  - matter?
  - 8 I'll just note for the record that the
  - 9 bankruptcy provisions -- although I'm not practicing
  - 10 bankruptcy law anymore and it's radically changed as of
  - 1 October -- I still think that they could use some
  - 2 bankruptcy expertise to draft them in the future.
  - MR. LANG: Fortunately. He's paid, so --
  - 14 CHAIRPERSON BUSCHING: It's a moot point.
  - MR. LANG: Thank you for that suggestion.
    - CHAIRPERSON BUSCHING: Any discussion among the
  - 17 Commissioners?
  - 18 If not, the Chair will entertain a
  - 19 motion.

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- 20 COMMISSIONER DETRICK: Madame Chair.
  - CHAIRPERSON BUSCHING: Commission Detrick.
- 22 COMMISSIONER DETRICK: I move that we accept
- 23 the agreement regarding final payment in MUR 04-0030.
  - CHAIRPERSON BUSCHING: Thank you. Is there a
- 25 second?

# Page 11

- also have the great -- the big news is we have our other
- position now filled, our Administrative Assistant II
- 3 position is now filled. Cindy Stutesman?
- 4 MS. ORTIZ: Stutesman.
- 5 MR. LANG: Stutesman. Starts on January 2nd.
- So, we're very pleased to have Cindy and I know Paula isgiddy.
- 8 And, really, that concludes my report unless
- 9 you have questions.
- 10 CHAIRPERSON BUSCHING: Any questions of Mr.
- 11 Lang?
- Okay. We'll move on to agenda item four.
- 13 Discussion and possible action on the following
- 14 enforcement matters: A) MUR 04-0030, Jesse Hernandez.
- 15 Discussion and possible action on payment plan for
- 16 settlement agreement. Mr. Lang?
- MR. LANG: Thank you, Madame Chair. As you
- 18 will recall, Mr. Hernandez entered into a settlement
- 19 with the Commission in which he agreed to repay
- 20 \$1,109.66. And he had difficulty making those payments
- 21 and preferred an installment plan. And because the
- 22 Commission did not approve an installment plan, I bring
- 23 it before you today for your consideration and possible
- 24 approval of the installment plan you see there in
- 25 paragraph three.

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- COMMISSIONER JOLLEY: I'll second that.
- 2 COMMISSIONER SCARAMAZZO: I'll second that --
- 3 go ahead.
- 4 CHAIRPERSON BUSCHING: It's been moved by
- 5 Commissioner Detrick and seconded by Commissioner Jolley
- 6 that we accept the agreement regarding final payment in
- 7 the matter of Jesse Hernandez. Any further discussion?
- 8 If not, the Chair will call for the question,
- in not, the Chair will can for the que
- 9 all in favor say "aye."
- 10 (Chorus of ayes.)
- 11 CHAIRPERSON BUSCHING: Opposed, nay?
  - Chair votes aye. Motion carries.
- 13 COMMISSIONER DETRICK: Madame Chair, I'd also
- 14 like to note that we appreciate Mr. Hernandez paying so
- promptly once he agreed to the final payment plan.
- 16 That's nice
- 17 MR. LANG: Ahead of schedule.
- 18 COMMISSIONER DETRICK: Ahead of schedule is
- 19 always nice too.
- 20 CHAIRPERSON BUSCHING: I second that. Thank
- 21 you.
- Go on to agenda item four B) MUR 04-0043, Peggy
- 23 Tommey Hammann. Discussion and possible action on
- 24 proposed settlement agreement as a result of informal
- 25 settlement conference between Commissioner

Page 17

### Page 14 Representative Gary Scaramazzo and Peggy Tommey Hammann. 1 CHAIRPERSON BUSCHING: And did you look to any 2 Mr. Scaramazzo. 2 other settlements in particular or --COMMISSIONER SCARAMAZZO: Yes. We met, myself 3 COMMISSIONER SCARAMAZZO: I left that up to and Ms. Hammann and Diana, a couple of weeks ago down in Diana to help me out with that. Phoenix and that was a mutual spot that worked for all 5 CHAIRPERSON BUSCHING: Diana, can you help me of us. And we kind of played Let's Make a Deal for a 6 out with that? while and we came to an agreement with Ms. Hammann. And MS. VARELA: I did not look at any others. it's very difficult because she's unemployed and en COMMISSIONER SCARAMAZZO: I don't mean to put 8 9 route right now between different locales. So, it was Diana on the spot. very difficult finding a permanent residence or 10 11 addresses for her and that caused part of the problem. 11 So we had a lengthy discussion and what we 12 12 13 eventually came up with was that it would be in 1.3 everyone's best interest, including Clean Elections, to 14 get this resolved and move on. So, with that in mind, we made an offer for settlement and Ms. Hammann

19 And that's where we came up with the admission 20 of \$1,000 fine which would be paid in three monthly

countered based on abilities to pay as an unemployed

installments in \$400, \$300, and \$300 beginning in

January. And that would then remove this from the

pending cases there at Clean Elections and we can move

onto something else.

17

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25 That's it in a nutshell.

MS. VARELA: I don't remember that request and I did not look at any other agreements. CHAIRPERSON BUSCHING: Okay. I'm concerned about having somebody -- I mean, this is a situation where we have somebody exceeding their spending limit. Of course we have one infamous case where somebody exceeded their spending limit and we have another case during this past year where somebody exceeded their spending limit. And in both of those cases, we did not reduce their penalty at all. And I think in one case we

20 let people -- we let the person pay over time, or has he 21 paid?

22 MS. VARELA: I don't know what you're talking 23 about.

24 CHAIRPERSON BUSCHING: Mr. Murchison.

25 MS. VARELA: I don't know. It comes to the

Page 15

17

CHAIRPERSON BUSCHING: Thank you, Mr. 2 Scaramazzo. Is there anyone from the public that wishes

3 to speak to this matter?

Okay. Any discussion among the Commission 5 members?

6 COMMISSIONER JOLLEY: Chairperson Busching, I

have a question of Commissioner Scaramazzo.

8 CHAIRPERSON BUSCHING: Yes.

9 COMMISSIONER JOLLEY: So, now if she fails to

pay, I guess there's a penalty there?

11 COMMISSIONER SCARAMAZZO: Yes. Then the

12 charges will be re-instated and Diana has outlined that 13 in the agreement.

14 COMMISSIONER JOLLEY: Okay. That's what I'm

15 reading. Thank you.

COMMISSIONER SCARAMAZZO: Certainly. 16

17 CHAIRPERSON BUSCHING: Commissioner Scaramazzo,

18 did you look at the settlement in the context of other

penalties and settlements, and do you have any idea

20 where this -- this fits in? Are you --

21 COMMISSIONER SCARAMAZZO: I think it fits in

22 with the infractions that occurred and the potential

23 fines that could have been levied. I think in the final

analysis it was a fair settlement and it fit right in

with what other settlements have taken place.

Commission, so I don't know.

CHAIRPERSON BUSCHING: Okay. But I'm concerned

3 that this, in this case she -- the Respondent would pay

less than a third of what's owed. And I'm afraid that

even despite the fact that she's unemployed, it would

set a very bad precedent and be used as an example of singling somebody out for favorable treatment. And I'm

concerned about that. 8

9 COMMISSIONER DETRICK: Madame Chair, how much

10 did she exceed the limit by?

11 I mean, it wasn't -- was it -- if it's just a

couple hundred dollars that she actually exceeded the 12

limit. I mean, I know we assessed the penalty, but --

CHAIRPERSON BUSCHING: I don't recall. Mr.

15 Lang, do you know?

16 COMMISSIONER DETRICK: Do we have somebody who

17 can tell us?

14

18 CHAIRPERSON BUSCHING: Ms. Richardson?

19 MS. VARELA: On the front page it says --

20 COMMISSIONER DETRICK: Under Item C?

21 MS. VARELA: Right.

22 COMMISSIONER DETRICK: So she exceeded it by

23 \$200 or \$202?

24 CHAIRPERSON BUSCHING: Do we know that "D" is

the result of "C"?

#### Page 18 Page 20 1 State to accept the filing at this point. She also Ms. Richardson, can you help us on this? 2 MS. RICHARDSON: I'm sorry, I don't have a copy needs to pay a penalty. So, until she pays that, the Secretary of State will not accept the filing. 3 of the settlement agreement in front of me. But she had bounced two checks. One for \$152 and one for \$50, and What she told us during our conference was that incurred insufficient funds fees from her bank because she was going to take care of that. I don't know if she of those. So I have to go back and look at the file if has. I don't know if she still plans to, but that's what she told us. you want an exact amount. 8 COMMISSIONER DETRICK: That's the extent of the 8 COMMISSIONER SCARAMAZZO: She was supposed to 9 9 violation; is that correct? take care of that in November. 10 MS. RICHARDSON: That's part of it. There were 10 COMMISSIONER DETRICK: Okay. Madame Chair. 11 a couple of other things in there that were part of her 11 CHAIRPERSON BUSCHING: Commissioner Detrick. violations. COMMISSIONER DETRICK: You know, I really do 12 12 13 MR. LANG: Filing fee and Secretary of State. 13 understand your concern about setting a precedent, but I 14 COMMISSIONER DETRICK: Right. And that was she really think this entire case has been very -- a kind of 15 used campaign funds instead of personal funds to do strange one where we couldn't contact her. She's 16 16 obviously not employed. I'm not certain she understood 17 MR. LANG: That's correct. 17 the seriousness, although she should have, and I 18 MS. RICHARDSON: I think she didn't report the certainly appreciate that. 19 But I do think that to me it seems like -- like 19 matching funds either, so there were three. 20 MS. VARELA: That's right. 20 I think this is a reasonable settlement in this case 21 COMMISSIONER DETRICK: Gary? 21 because I believe the overexpenditure is actually fairly 22 COMMISSIONER SCARAMAZZO: Yes. 22 small. And her -- this issue of not being able to 23 COMMISSIONER DETRICK: Madame Chair, can I ask report until you pay penalties, I deal with that myself, so I do understand how that can happen. And I'm in 2.4 a couple questions? CHAIRPERSON BUSCHING: Sure. support of Gary's settlement agreement here. Page 19 Page 21 COMMISSIONER DETRICK: When I look at this, CHAIRPERSON BUSCHING: Okay. Any further that overexpenditure to me looks fairly small and I can 2 discussion or any questions of anyone? 3 understand how that can happen. Gary, can you tell me, 3 If not, the Chair will entertain a when you discussed that she didn't report receipt of 4 motion. 5 funds in the amount of \$528.34, what did she -- how did COMMISSIONER DETRICK: Madame Chair. 6 CHAIRPERSON BUSCHING: Commissioner Detrick. she respond to that about why she didn't report the 7 funds? COMMISSIONER DETRICK: I move that we accept 8 Did you talk to her at all about that? 8 the settlement agreement in MUR 04-0043. 9 COMMISSIONER SCARAMAZZO: Calling back on the 9 CHAIRPERSON BUSCHING: Is there a second? 10 memory bank here. 10 COMMISSIONER SCARAMAZZO: I'll second that. 11 Diana, do you remember whether we --11 CHAIRPERSON BUSCHING: It's been moved by 12 MS. VARELA: My recollection is that she Commissioner Detrick and seconded by Commissioner 12 claimed that she did file reports with the Secretary of Scaramazzo that we accept the settlement agreement in 14 State's office. 14 MUR 04-0043, Peggy Tommey Hammann. 15 COMMISSIONER SCARAMAZZO: That's right. 15 All in favor say "aye." 16 MS. VARELA: But what -- and Nancy Read can 16 (Chorus of ayes.) 17 probably better speak to what happened on the Secretary 17 CHAIRPERSON BUSCHING: Opposed, nay? of State's end. But what Ms. Hammann told us is she 18 Chair votes nay. The motion carries. filed reports with the Secretary of State. She thought 19 COMMISSIONER SCARAMAZZO: Thank you. CHAIRPERSON BUSCHING: The next item is item that she had filed them, but what appeared on the 20 Secretary of State's end were blanks. Nancy Read tells 21 four C) MUR 04-0080, Edward Ableser. 22 me when you file a report, you don't get blanks. 22 MR. LANG: Ab-les-ser, as I understand it. 23 The other thing is that because her campaign 23 CHAIRPERSON BUSCHING: Ableser. Reason to 24 finance report is late and this is a Secretary of State 24 believe recommendation, possible action on settlement issue, she needs to pay in order for the Secretary of agreement.

Mr. Lang.

MR. LANG: Thank you, Madame Chair,

Commissioners. This was an internally generated

complaint that we began last week after it came to our

attention there was some accounting issues with Mr.

Ableser's campaign finance reports. What it boils down

to was four reimbursement checks he issued to what I

would term "enthusiastic campaign workers". In all four

cases they involved reimbursement for expenditures on

behalf of the campaign and all occurred within a few
days of the expenditure.
In the first case, Ms. Shari Casteel purchased
food and drink supplies on January 14th on behalf of the

campaign and she was reimbursed on 1/19. The problem there was that she spent \$111.24. And as you'll recall

16 for seed money, the personal income contribution limit17 is \$110. So even though she was reimbursed, technically

18 for that five-day period, she exceeded that limit by

19 \$1.24. And this is a technical violation of the law.

The second case, Respondent's stepfather and mother bought a little over 2,000 blue tassels for the

22 campaign handout they were working on and spent \$534.

23 That expenditure occurred on March 12th and they were

24 reimbursed by the campaign 13 days later on March 25th.

Again, we have the problem that even though this was

Page 24

1 finding by me and then you also see we entered into a

2 proposed settlement. I met with Mr. Ableser and his

3 attorney, and Genevra Richardson met with him. They

4 acknowledged the violations. They were very persuasive

5 and explained the situation, how there was no intent to

6 violate and you see the mitigating circumstances listed

7 there

You have the usual ones: No intent to violate, done in good faith, they attended the training. But the

10 key issue for me here is that all times we checked -- at

11 all times relevant here, he had the money in his

12 campaign to make these expenditures. So there was

13 absolutely no game playing, no financial advantage

14 gained, there was no trickery, no attempt to subvert the

15 system to get money earlier or later, or, you know, no

16 financial advantage.

Basically what we have here is sloppy bookkeeping and lack of control over some enthusiastic

19 campaign workers. They're used to letting mom and dad

20 tell you what to do and I think in this case it was a

21 mistake. That's why you see the recommended settlement.

22 Basically what we did was worked out the violations and,

23 you know, because they exceeded by about \$2,200, the

24 possible penalty in this case is \$22,770.90 under

25 16-942(B). As you recall, it's 10 times the amount they

Page 23

done on behalf of the campaign, we have a problem

because the personal money limit was exceeded by virtue

3 of this because, of course, they were his parents, and

4 of course they had already maxed out the personal

contribution limit like most parents do and so you have

6 a violation. And because they're family members, he

7 violated the personal money limit and violated their

8 individual contribution limit, and he had maxed out on

9 seed money. So violated the aggregate contribution

10 limit for that thirteen-day period.

The next expenditure at issue occurred when 12 \$517 were spent on November 1st by Mr. Ableser's father

13 for food and drinks for a volunteer party and it was

14 repaid the next day. So, for that one-day period we

15 have similar violations of the various limits for one

16 day.

And then the fourth reimbursement was for 18 expenditures that occurred on October 30th, October 31st

9 and November 1st. This was to Jack and Monica Shaw, his

20 mother and stepfather -- or is that -- I may be getting

21 the -- yeah, stepfather and mother. That reimbursement

22 occurred on September 2nd. So, again we have an

23 immediate reimbursement.

2 4 The bottom line problem is we do have the

5 violation and that's why you have the reason-to-believe

Page 25

1 exceed.

2 Generally in a case like this where there's

3 absolutely no harm, I recommend -- and I've done this in

4 the past when I was Assistant A.G. -- recommend they

5 fine by the amount they exceeded, which in this case it

6 was would be \$2,200. In this case I recommend we only

7 fine them \$1,566. The difference is I took out the

8 reimbursements that occurred on the very same day as the

9 expenditure because there was absolutely no harm, no

10 foul in my opinion. \$1,566 fine is appropriate because

11 that represents the reimbursements that did not occur on

the very same day, they occurred between one day later

13 and 13 days later.

14 So that's my recommendation.

15 CHAIRPERSON BUSCHING: Okay. Thank you. Are

16 there questions of Mr. Lang?

Mr. Lang, I have a question. As we head into

18 this next year of new election, obviously, you know, we

9 talked last time about campaign violations and

20 priorities and everything. Would you regard this

21 situation as equal in seriousness as the last matter

22 that we just discussed?

23 MR. LANG: Peggy Tommey Hammann?

24 CHAIRPERSON BUSCHING: Yeah.

MR. LANG: No. I would say the Hammann matter

Page 26 Page 28 was more serious. Because in this case -- in the 1 understand. 2 Hammann matter we had complete failures to report, we MR. LANG: Oh, yeah. COMMISSIONER DETRICK: It's on the weekend, a had absolutely improper use of money, that sort of 3 couple days go by, left my receipt at home. It's kind 5 Here we had the person who had the money to of a messy area. make the expenditures but allowed family members and 6 6 MR. LANG: I can see many campaigns making friends to make the expenditures instead, which these sorts of mistakes. constituted technical violations but gained no financial COMMISSIONER DETRICK: Although 13 days is a 8 9 9 advantage. So I consider this less serious. little bit long. 10 On the other hand, it does involve the issue of 10 CHAIRPERSON BUSCHING: Let me ask, is there any when do you report expenditures and that's very member in the public that wishes to speak to this matter? No. important and that's why I think a fine is appropriate, 12 13 even though there's no intent and no financial advantage 13 Okay. Any other questions or comments by the 14 gained. Because the expenditures needed to be reported 14 Commissioners? 15 on the very day it occurred and that didn't always 15 All right. If not, the Chair will entertain a 16 16 motion. 17 In terms of the trigger report and the 17 COMMISSIONER JOLLEY: Chairperson Busching. deadlines, they were fined because we were -- you know, 18 CHAIRPERSON BUSCHING: Commissioner Jolley. there were no late reports. But they should have been 19 COMMISSIONER JOLLEY: I would move that we in 20 reimbursed on the very day they occurred. 2.0 the matter of Edward Ableser, case number MUR 04-0080, 21 CHAIRPERSON BUSCHING: But the maximum time 21 that the settlement agreement be approved and that the period in between the expenditure and the reporting is Respondent agrees to pay the Commission within 30 days 23 four days? 23 of the settlement agreement in the amount of \$1,566.03. 24 24 CHAIRPERSON BUSCHING: Is there a second? MR. LANG: 13 days. 25 CHAIRPERSON BUSCHING: Oh, 13 days. 25 COMMISSIONER SCARAMAZZO: Second. Page 27 Page 29 MR. LANG: The reimbursement. CHAIRPERSON BUSCHING: It's been moved by 2 CHAIRPERSON BUSCHING: And the amount involved Commissioner Jolley and seconded by Commissioner 3 there was how much? 3 Scaramazzo that the settlement agreement be approved. MR. LANG: Let's see, that was the March 25th expenditure I believe. Yeah. So that was \$534 for 5 5 MR. LANG: Thank you, Madame Chair. If I may, I would like to suggest that the Commission consider 6 tassels. CHAIRPERSON BUSCHING: March 25th being six -approving the statement of reasons along with the 8 MR. LANG: The date of reimbursement. settlement. 8 9 CHAIRPERSON BUSCHING: -- six months before the 9 CHAIRPERSON BUSCHING: Okay. Commissioner primary? Jolley, are you willing to amend your motion? 10 11 MR. LANG: Yeah. There's an argument these are 11 COMMISSIONER JOLLEY: Yes. I will amend my 12 all just nominal violations. That argument could be 12 motion. made. But, again, because the issue of campaign staff 13 COMMISSIONER SCARAMAZZO: That's fine with the making expenditures on behalf of the campaign and when 14 second. 15 that's reported, I think is an important issue and 15 CHAIRPERSON BUSCHING: Okay. The motion and 16 that's why I recommended that we do it, impose a fine. the second have been agreed to amend to include the 17 CHAIRPERSON BUSCHING: Okay. Other questions motion to approve the statement of reasons set forth by 18 for Mr. Lang? the Executive Director. Any further discussions? 18 19 COMMISSIONER DETRICK: Madame Chair. 19 If not, the Chair will call for the question, 20 CHAIRPERSON BUSCHING: Commission Detrick. 20 all in favor say "aye." 21 COMMISSIONER DETRICK: Just a comment. I think 21 (Chorus of ayes.) 22 this is an area of the law which I felt really needed to 22 CHAIRPERSON BUSCHING: Opposed, nay? have something done. There's nothing in the law that 23 Chair votes aye. Motion carries.

2.4

Move to item five on the agenda. Discussion

25 and possible action on the 2006 state legislative

says that you have to report immediately, but there are

25 times when you are doing this kind of thing that you can

Page 30 signature requirements pursuant to R2-20-106(A)(1)(a), applications for funding submitted before March 1st. Mr. Lang. 4 MR. LANG: Thank you, Madame Chair. You have before you have a chart of agenda item five which was prepared by Colleen McGee based on information provided by the Secretary of State's office. And this indicates the signature requirements that we need to calculate based on our rule, Rule 106. And we ask the Commission 10 approve it. 11 CHAIRPERSON BUSCHING: Mr. Lang, would you go 12 into a little bit more detail on my -- I was confused as 13 to why the March 1st cutoff date. 14 MR. LANG: Because after March 1st the 15 Secretary of State will have the new numbers based on the new voter registration counts. And until that time, 16 the problem we have is that between January 1st and March 1st, folks can turn in their request for public funding, but we don't know whether they've qualified as a candidate until after March 1st because we don't have the new voters registration numbers. So, our rule requires us to make this calculation so we can determine 23 if they're qualified candidates based on the old 24 numbers.

Is that --

25

Page 32 Commissioner Detrick -- and I heard you first Mr. Scaramazzo, so I'll accept your second. COMMISSIONER SCARAMAZZO: Okay. CHAIRPERSON BUSCHING: -- that we approve the signature requirements as submitted by staff for application for funding submitted before March 1st. Any further discussion? 8 If not, the Chair will call for the question, 9 all in favor say "aye." 10 (Chorus of ayes.) 11 CHAIRPERSON BUSCHING: Chair votes aye. Motion 12 carries. 13 Next item on the agenda is item six, discussion 14 and possible action on maintaining a court reporter for 15 future public meetings. 16 Mr. Lang. 17 MR. LANG: Madame Chair, thank you. The issue here is whether or not the Commission would like to continue to use a professional court reporter for the 20 meetings. It's on the agenda because a couple of the Commissioners have expressed their appreciation for the full detailed reports. And so we thought it appropriate to put it on the agenda for your discussion and 24 consideration.

The reporter costs about \$735 a month, so

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MS. MCGEE: That's correct. CHAIRPERSON BUSCHING: Thank you. 2 3 All right. Any member of the public wish to speak to this matter? 5 Okay. Any questions or comments by Commissioners? 6 Mr. Lang. MR. LANG: Madame Chair, I would point out to 8 9 the Commission that it's quite likely we'll have candidates requesting public funding before March 1st. 11 This isn't just an exercise. 12 CHAIRPERSON BUSCHING: Okay. Any other 13 questions or comments? 14 If not, the Chair will entertain a 15 motion COMMISSIONER DETRICK: Madame Chair. 16 17 CHAIRPERSON BUSCHING: Commissioner Detrick. 18 COMMISSIONER DETRICK: I move that we accept the signature requirements presented today for 20 applications for funding submitted before March 1st. 21 CHAIRPERSON BUSCHING: Is there a second? 22 COMMISSIONER JOLLEY: I will second that. 23 COMMISSIONER SCARAMAZZO: Second -- go ahead, 24 Commissioner.

CHAIRPERSON BUSCHING: It's been moved by

that's basically a meeting, and we believe she provides a great benefit, frees up our staff, and especially when we get public records request for minutes and that kind of thing. So we find it beneficial but it's something for you to consider. 6 CHAIRPERSON BUSCHING: Could you tell us, have you done a survey of other agencies and what's being 8 done in that regard? MS. ORTIZ: I have. I contacted the Department of Liquor License and they have Commission board members and Arizona Redistricting also uses a court reporter. Based on the subject matters and what's discussed, it's easier for the public record's request and they're 14 wanting verbatim, sometimes a summary doesn't capture 1.5 key things. And it saves staff time tremendously. We save hundreds of dollars of staff time. Sometimes our own attorney will ask to have a section transcribed, and when the press calls we have to go and run to make a tape and that's reformatted and get transcribed again. 20 The bottom line is transcription is requested more often 21 22 CHAIRPERSON BUSCHING: Okay. And is there any way, I mean, the -- the transcripts that we're getting 24 right now are pretty hefty. If there's one thing I

25 recommend, if we get them in the future, if we reduce

Page 34 Page 36 them down to four on the page like we typically do for COMMISSIONER DETRICK: Second. 1 2 depositions? 2 CHAIRPERSON BUSCHING: It's been moved by 3 MS. ORTIZ: Certainly. Commissioner Jolley and seconded by Commissioner Detrick 4 CHAIRPERSON BUSCHING: If you want to do it. that we maintain a court reporter for future public 5 MS. ORTIZ: We can request a condensed version. meetings. Further discussion? 6 6 If not, the Chair will call for the question, CHAIRPERSON BUSCHING: Condensed meaning? all in favor say "aye." MS. ORTIZ: It's condensed where the font size 8 is smaller and four per page. 8 (Chorus of ayes.) 9 9 CHAIRPERSON BUSCHING: That's fine. And the CHAIRPERSON BUSCHING: Opposed, nay? other question that I had was if a public record's 10 Chair votes aye. Motion carries. 10 request is made, do they make it or do they receive it 11 Okay. Next item is agenda item seven. in a searchable fashion or does somebody have to take 12 12 Discussion and possible action on Substantive Policy 13 and go through it page by page looking for the part that Statement No. 13, use of privately owned airplanes; 13 14 they're looking for? 14 motor vehicles; accommodations. 15 MS. ORTIZ: Whatever method. Usually it's 15 Mr. Lang. 16 posted on our Website anyways, so the actual -- once the 16 MR. LANG: Thank you, Madame Chair, Commission approves the final minutes, it's going to be 17 Commissioners. This is up primarily for your on the Website anyways. That reduces a huge amount of information and discussion and for your consideration over the next few weeks for a possible reconsideration 19 public records request. But if it's a certain section, 19 they can come in and view it. The public always has the 20 in the January meeting. We're not ready today to make a right to come in and view the public document and select 21 final proposal for any possible changes. the pages they want. And the fees they pay are based on 22 The reason I brought this up before you is I've 23 the page count. 2.3 heard from all sides, both parties, and various 24 CHAIRPERSON BUSCHING: Mr. Lang. 24 different offices both statewide and legislative with 25 MR. LANG: Are you talking on the old system? 25 various concerns regarding this rule. Basically the Page 35

Page 37

2 system, under using a court reporter. 3 MR. LANG: Oh, yeah. 4 CHAIRPERSON BUSCHING: My question is, can a person ask for it in, like, word form or, you know, other -- in a form such that they have it on a disk so 7 that they can then take it and search it for, you know, 8 somebody's name for example? 9 MS. ORTIZ: We can place it on disk. They would pay the cost of the disk, absolutely. Or it's on 11 our Website also eventually. But most reporters want it 12 within three days after the public meeting, which we do get and we're required to release the public record. 14 It's still draft until the Commission approves it. 15 CHAIRPERSON BUSCHING: Okay. All right. Other 16 questions for Mr. Lang or Ms. Ortiz? 17 Any discussion? 1.8 Okay. The Chair will entertain a motion. 19 COMMISSIONER JOLLEY: Madame Chair, this is 20 Commissioner Jolley. 21 CHAIRPERSON BUSCHING: Commissioner Jolley. 22 COMMISSIONER JOLLEY: Yes, I would move we accept and take action on maintaining a court reporter for future public meetings as previously mentioned. 25 CHAIRPERSON BUSCHING: Is there a second?

CHAIRPERSON BUSCHING: Under -- under this

argument they have asserted is that the rule doesn't work for them. In particular the requirement that if you have a flight that has both public purpose for -obviously that would be for an incumbent, and election purposes, the entire stop has to be attributed to a 6 campaign stop. I've also heard a number of concerns regarding the volunteer use of airplanes and private use of 8 airplanes. And in fact, we received a fairly -- a fairly substantial proposal from one of the statewide 11 candidates this morning which would substantially change 12 this rule. 13 So, I do not have a recommended course of 14 action at this time because we still -- I still need to 15 hear back from a number of folks, but I wanted to bring it up and let you know that that issue was out there for 17 that consideration. 18 CHAIRPERSON BUSCHING: Okay. And what are the 19 alternatives that they suggested or you're considering? 20 MR. LANG: They go all over -- they go all over 21 the map. They range from getting rid of the substantive 22 policy statement and allowing our normal reporting requirements to apply, to this morning's requirement would be that -- and I'm speaking very generally, but the bottom line is for commercial pilots and commercial

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flight you would use certain rates, but for a private pilots who cannot charge for their work on behalf of a campaign, they'd like that their time to not be counted and simply the airplane rental to be counted.

5 And go so far to have a proposal, for instance, if a private pilot flies a big banner "Vote For Lang," that should not be any charge because it's akin to having a bumper sticker on your car. I happen to 9 disagree with that analogy, but those are the sorts of proposals. 10

11 And the proposals are very helpful and 12 certainly appreciated, but we need time for other folks 1.3 to take a look at them and consider them. There are disagreements within parties as well. It's not simply 15 the Democrats want it one way and the Republicans want 16 another. Both parties are coming up with different 17 ideas depending on which office they're interested in. 18 CHAIRPERSON BUSCHING: Is there anyone from the 19 public that wishes to address this matter? 20 Sir, come up here and state your name, please. 21 MR. MAYS: Madame Chair and Commissioners. My

name is Richard Mays. I'm private pilot and private airplane owner. I'm here to request you make major changes or eliminate, as you suggested, Substantive 25 Policy 13 on three grounds.

Page 40

to create a clean election system that will improve the integrity of the Arizona State Government but

diminishing the influence of special-interest money,

will encourage citizen participation in the political process, and promote freedom of speech" -- dot, dot,

7 "B) The people of Arizona and their findings 8 find that our current election finance system gives 9 incumbents an unhealthy advantage and hinders

communication to voters by many qualified candidates." 10

11 This Policy 13 does not encourage citizen 12 participation in the political process because it eliminates private pilots like myself from 13 14 participating. It does hinder communication to voters by many qualified candidates and gives the incumbent an unhealthy advantage over challengers. 16

Many non-incumbent candidates only travel over wide areas of the state for the purpose of campaign whereas an incumbent can always find an official reason for travel. That kind of disputes what you just said. I guess you guys have ruled differently, I don't know.

My third concern though is by far my greatest.

Page 41

Federal Aviation Regulations do not permit me as a private pilot to accept the type of compensation that

this policy requires. As a private pilot I have

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licensed restrictions imposed by the Federal Aviation

Regulations. These regulations grant specific

3 privileges and limitations on private parties in what we are permitted to do.

5 Substantive Policy 13 regarding private pilots does not coincide with federal regulation. I believe it's 14CFR. As a pilot, we refer to it as "FARS",

8 Federal Aviation Regulations.

Section 16 -- Section 61-113 of the FARS does not permit me as a private pilot to receive any compensation for carrying passengers or property. The FAA does not want private pilots to make a profit by using their license. This policy statement, however, requires that a campaign compensate me in ways not

14 15 permitted by the FARS. 16 If you were to consider my acting in a campaign 17 as a volunteer a form of employment, then Section 61-113 does have provisions to provide for it and they are 18 this: "61-113(B), a private pilot may for compensation 20 or hire, act as pilot in command of an aircraft in 21 connection with any business or employment." 22

So, let's say as a volunteer I was a volunteer coordinator for a campaign. I wasn't taking any employment money, but the rules are this, the flight is

only incidental to that business or employment. So, if

First, the existing policy is incongruent to the other policies regarding market value that this

3 Commission has previously decided. Secondly, the policy

violates, if not the purpose than the spirit, of the

taxpayer funded campaign. And lastly, because the

6 policy is at odds with Federal Aviation Regulations 7

which license private pilots like myself.

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Regarding the market value. I was here four years regarding the complaint with below-market rent in downtown office buildings. The Commission ruled the 11 market value was the amount the parties agreed was a 12 fair value for the purpose. Why? I'm not really sure I 13 understand the logic behind that decision.

14 It is the precedence for this Commission's 15 determination of market value in the service; however, in this one area the Commission has inserted a specific 16 17 determination as to the market value of travel by

18 airplane. By creating a standard market value based on commercial charter costs. The policy is eliminating the

majority of candidates from utilizing aviation as a 21 viable method of traveling; this appears to me to tilt

the balance away from those who are not incumbents. 22

23 I would like to read the following section from the Clean Election Act. "Section 16-940, finding and declaration. The people of Arizona declare our intent

1 I'm going to fly from Phoenix here to Page, your

Substantive Policy does not allow me to do that but the

FARS do. It would only be incidental to that position

within the campaign.

12

The aircraft does not carry passengers orproperty for compensation or hire." I can't be charging

the kind of money that you're demanding that I charge as

8 a pilot. And then, "The private pilot may not pay less

9 than the pro rata share of the operating expenses of the

10 flight with passengers, provided the expenses only

11 involve fuel, oil, airport expenditures or rental fees."

Therefore, the only expenses which a campaign

13 is allowed to reimburse me are the cost of fuel, oil and

14 airport expenditure, which would be an overnight tie

15 down, that type of fee an airport charges.

 $1\,6$  With my situation where I am the owner, there

17 are no rental fees. Further as the pilot, I must pay my

 $1\,8$   $\,$  own share of those expenses and cannot receive them from

19 the campaign. If it costs me \$100 to fly my airplane to

20 Page and I've got a four-person airplane and I've got21 three people in that airplane, I can only charge the

campaign according to Federal Aviation Regulations \$75

23 because I must pay for my own seat.

24 A policy by this Commission which does not

adhere to the Federal Aviation Regulations does

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you'll wait a second, I'll see if anyone has anyquestions of Mr. Mays.

So, Mr. Mays, if I were to understand what

4 you're saying is that you would like us to eliminate the

5 current policy and instead institute a policy that would

6 reimburse you on an hourly rate or reimburse any

7 airplane operator on an hourly rate.

8 MR. MAYS: From my reading of your Substantive

9 Policy 13, you've only looked at pilots as a commercial

10 entity and you've gone to charter services and said

11 here's what it costs to fly around the state for a

12 charter service. Now, if I was a charter airplane

13 owner, I would be under what's called either Part 121 or

14 Part 135 of the Federal Aviation Regulations. Those

15 regulations allow me to charge for that service, whether

16 it be a small charter company with a five- or

17 six-passenger airplane to an airline. That's what

18 governs them.

But there's a separate section for private

20 pilots, and that Section is 61 or Section 91. Those

21 parts say that because I have a license as a private

22 pilot, I can travel around the state as a private pilot

and I can take any one of you with me. If I was a

24 student pilot, I wouldn't be able to do that. But what

I cannot do is I cannot charge you for that. I cannot

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eliminate private pilots from being able to participate 1 make it a

in state campaigns. This makes no sense. If as a

3 private citizen I were to give a ride to a candidate in

4 my Ford 150 from Phoenix airport to Yuma airport, this

5 policy statement in paragraph B requires I be reimbursed

6 at 10 cents per mile or \$18.90. That will not cover the

cost of fuel.

8 But as a private pilot I cannot provide the

9 same volunteer service without violating Federal

O Aviation Regulations even though the Federal Aviation

11 Regulations do allow me to carry the candidate and be

12 reimbursed for the costs associated with the flight. If

13 I were to give the same example, it would be about 1.3

4 hours in my airplane to go to Yuma. If we took the

15 hundred dollars an hour, which is about what it costs me

16 to operate the plane in fuel and oil, I could charge the

candidate \$130 less my one-quarter share of that. Or if

18 there were two of us, I could charge the campaign \$65,

19 half of \$130.

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20 I request you change your policy to allow

21 private pilots to participate in campaign without

2 violating the Federal Aviation Regulations by

23 eliminating these erroneous market value regulations as

24 they relate to private pilots. Thank you.

CHAIRPERSON BUSCHING: Thank you, Mr. Mays. If

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make it a commercial service.

2 So, if you look at this from a standpoint of me

3 being a private pilot involved with a campaign, let's

4 say I was the volunteer coordinator and I was going to

5 go up and do an event in Flagstaff, your rules right now

say I have to charge somewhere in the neighborhood of

\$2,400 just for me to fly up there as part of the

8 campaign.

9 But I'm a private pilot. I have the right to

0 get in my plane and use that for my personal travel any

way that I want. And if I happen to carry someone with

me, if the candidate or candidate staff were to go with

me, the Federal Aviation Regulations say you can't make

14 me charge for it. I'm not allowed to charge them

15 because then I would be a Part 121 or Part 135 pilot. A

16 private pilot who owns their own airplane can't charge

for rental. Unless they want to put it under a rental,

18 I mean, the cost of my insurance would probably go up to

19 about \$15,000 a month.

20 My major point is that this policy has

21 completely eliminated and I mean I've called the

2 Commission and said: Can I volunteer? And I get this

23 Substantive Policy in return. And it absolutely

4 eliminates because of the Federal Aviation Regulations

5 my ability to fly for any purpose in the campaign.

CHAIRPERSON BUSCHING: Okay. And so that I 2 understand, it would be your recommendation that you be 3 allowed to volunteer and operate your plane for free for a candidate to go around this state, or you should be -a candidate should be reimbursing you for your expenses or some hourly rate? Or what -- that's where I got 7

8 MR. MAYS: It cannot be an hourly rate because 9 the Federal Aviation Regulations require I only be compensated the pro rata share not, including my seat, 10 of fuel, oil, and airport expenditure, and rental of the 12 airplane. I own the airplane, so I cannot receive

13 compensation for rental. 14 CHAIRPERSON BUSCHING: Okay. 15 MR. MAYS: Okay. But if the fuel costs me \$100 16 and there are four people in the plane, then the 17 campaign can reimburse me \$75. But the reality is, without -- I think that with your question, it depends 19 on if we're on the other side of town. If we're in Mesa and I've got a vehicle available, and myself and the 21 candidate and the campaign manager were to hop into my vehicle and drive from Mesa to Phoenix, what does the

Commission do with that? My reading of this says that

the campaign has to reimburse me 10 cents per mile if I

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have a charter service, there's several out of Scottsdale, I personally believe they should be -- they should have to pay the same price as if you were a businessman walking in off the street.

5 I don't think that this Substantive Policy covers the potential flights that are available. For one, you only look at six, not seven- and nine-seater aircrafts. I mean, there are -- there are -- there are nine-seat turbo props, there are nine-seat leer jets, and they cost different amounts. So, I think you should 10 just look at -- if it's a charter company, they should have a published list of what those charges are and the 13 campaign should probably have to pay that.

I'm here talking about being a private pilot with a private pilot's license. There should be nothing that prevents the candidate from getting in my plane as they shouldn't be restricted from getting in my car.

But, I'm not a taxicab service. If I was a cab service with a private car, then I would have a license that says I have to charge so much money to be a taxicab driver. Okay? If it's \$3.38 per eighth of an mile, then the campaign should have to reimburse them. But you don't want to -- you don't want people

24 starting their own private cab companies out there 25 without going through licensing. And the FAA doesn't

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CHAIRPERSON BUSCHING: Okav.

drive my personal vehicle.

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2 MR. MAYS: Now, if that's correct, then it's a 3 similar -- I mean, if you want to force us to take the

4 -- take the compensation because you don't want

5 campaigns receiving a free ride, as long as it's for the

6 cost of my fuel and airport expenditures, and it

complies with the Federal Aviation Regulations, I don't

8 really have a problem with that. But as a private

pilot, you're -- you're eliminating me from being able

to participate if you make me charge a commercial rate

11 for the aircraft or for the use of aircraft. And I

12 should have the right, as a private citizen who has his

13 own airplane, to be able to fly and have that happen in

14 conjunction with a campaign.

CHAIRPERSON BUSCHING: Okay. Just one follow-up question and that is, if the candidate does charter an airplane, do you have any problem with the rates that are set forth in this?

19 MR. MAYS: Well, I'm not in the charter business and I think that that -- I mean, it is a -- it is a completely different animal if you are talking 22 about a charter service.

23 CHAIRPERSON BUSCHING: Okay.

24 MR. MAYS: If you are talking about a company

25 that is out there, Mesa Air or any of the others that

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want private pilots out there flying people around

charging this kind of money, or really what this

effectively does is eliminates the ability. Because I

don't know anyone who who's going to pay me \$2,406 plus

\$45 an hour to fly from Phoenix to Kingman in my little

putt-putt airplane.

CHAIRPERSON BUSCHING: Okay. Thank you.

Any other questions of Mr. Mays?

9 All right. Thank you, Mr. Mays.

10 MR. MAYS: Can I give you a copy of the Federal

11 Aviation Regulation that I printed out? That's the one

that deals with privileges of what private pilot are 12

CHAIRPERSON BUSCHING: Thank you for taking the

15 time to come today.

16 MR. MAYS: Thank you.

17 CHAIRPERSON BUSCHING: Are there any other

18 members of the public that wish to speak to this matter?

19 MS. BREWER: Thank you, Madam Chairman and 20 members of the Commission. I'm Jan Brewer, candidate

21 for Secretary of State. I've come today to address this

issue that you have on your table before you. And I'm

23 certainly not an expert, so I will just speak to you as

a candidate. 24

25 I have some great concerns because we all know

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that Clean Elections was established to make it a level playing field. And for some candidates or incumbents, we don't have the ability of having friends that have airplanes and are able to donate or volunteer their time or energies. This rule has been on the statute on your rules since the inception of Clean Elections and I assume that it also has been cleared by the Department of Justice. And up until this point in time, I have not seen any really complaints in regards to it.

The gentleman that spoke before me stated that,
you know, we were kind of -- ruling with the way that
you have, it is -- we're kind of suppressing his right
as a private plane owner and operator. Well, you know,
with elections we have suppressed a lot of people's
private rights as far as donating what kind of money
they can give, the way they can do independent
expenditures. I mean, that's all been controlled
because of elections, and it's all been approved
obviously by the Department of Justice.

My concern, again, is that Clean Elections is based fundamentally on leveling the playing field. And, here we go, if somebody has a friend that has a nice plane -- and God bless them, I wish I had a few of those people, I don't happen to have any of those people -and I know that opponents out there just might have Page 52

or their family members, it puts us at a huge disadvantage. Unless I don't quite understand it.

because everybody feels that their rights are being trampled on, you know. It's their plane, they ought to be able to take whom they want on it. But the rule there is the rule and it's been in effect, and I don't know how you're going to solve it, but I thought it was

I just -- and I know it's a terrible situation

9 incumbent that I come today and tell you from a

 $1\,0\,\,$  candidate's point of view how it's going to affect us.

11 If you break that rule, it's going to really 12 put us that don't have the ability to have access to a private plane -- I wish I did. If I did, maybe I 13 wouldn't be here, but I don't. And I used to own a plane, so I kind of understand a little bit about it. But I have no friends -- I'll plead with you, I have no 16 17 friends, I have no planes, I have nothing, so you must, in your wisdom, do the very best job you can to there again get back to the old saying, level the playing 20 field.

And I thank you. And I would answer any questions, if you don't make them tough.

CHAIRPERSON BUSCHING: Secretary of State Brewer I have a question and that is, is it your

recommendation that we maintain the current policy?

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rage or

airplanes and jets, et cetera, et cetera. And, you know, they can use it to their great advantage because it is a large state. I've traveled it from north to south, east to west.

And my God, I would have liked to have been in a plane too coming from Sierra Vista to Lake Havasu in one day. But, unfortunately, I don't have the accessibility nor did I have the money given to me under Clean Election to do that in my election.

Now, I know two years ago, four years ago,
three years ago, there were people traveling in
airplanes. I don't know whatever came out of that. I
don't know how -- I know that the candidates of maybe
the higher office, the Governor's office they have a lot
more money than we have to operate.

But if you change the rule, it doesn't just
affect the people that are getting the large sums of
money to run, you're affecting the Office of Secretary
of State, Treasurer, Superintendent of Instruction -who am I forgetting here -- Corporation Commission. But
we don't get the large sums of dollars.

So, if you change that law for a specific
office because they have the dollars and you leave us
with the same law, then those people that are opposing,
or running, or have that ability to access their friends

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MS. BREWER: You know, if that's level, then yeah, you know. I don't know what your solution is. I know, like I said previously, within your wisdom, I know that you will try to address these issues. But the fact of the matter is, it's going to have to be a level playing field.

And when I the gentleman said -- I'm so sorry,
I don't remember your name.

MR. MAYS: It's Richard Mays.

MS. BREWER: Mr. Mays is saying that it was in opposition or was not possible by dealing with the FAA rules and regulations. Well, election law sometimes doesn't always agree with everybody else's election law is justice and they get cleared; and that's my understanding and your attorneys will know better than I how that is addressed.

And the thing I will be asking because I'm here as a candidate, and all I want is it's tough enough to run elections and tough enough to do it on the money we got and try to compete with everybody, but it has got to be fair and it has got to be level and can't be somebody in such an extreme advantage over those of us that are burning up our tires and driving for eight and nine hours a day and get there in an hour and a half.

It's exactly what Mr. Lang said, it's an issue 2

being discussed on both sides of the aisle for all

3 different incumbents and otherwise. It's just a

situation, but you haven't had a problem in the past.

CHAIRPERSON BUSCHING: Thank you. Is there

questions of Secretary of State Brewer -- Candidate 6

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8 MS. BREWER: I'll put my hat on here -- don't

9 put that down.

10 CHAIRPERSON BUSCHING: All right. Any members

11 -- other members of the public wish to speak?

12 MR. MAYS: Can I make a follow-up?

13 CHAIRPERSON BUSCHING: Mr. Mays, you may.

14 MR. MAYS: Secretary of State Brewer, as a

15 fellow Republican, I'll always give you a ride in my

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17 MS. BREWER: Put that in the record.

18 MR. MAYS: I want to address what you said

though. You said you want to make this a fair playing 19

field. I want to go back to 16-940 which says that the

people of Arizona -- which is the governing law of this,

22 the people of Arizona find that our current election

23 finance system hinders communication to voters by many

24 qualified candidates. I don't think having access to a

25 private plane does anything to hinder communication, it

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1 the issue that we've discussed on many of the rules that

have been established that we have infringed upon what

we believe are private privileges that are no longer

available there. But, I cannot sit here in front of you

-- and I hope that you don't allow someone to have that

kind of an advantage over someone that doesn't have the

accessibility to have a private pilot and a plane.

9 that are running that are using airplanes have got more

I mean, we know that the candidates out there

money and they have the accessibility to do this. And 10

they got that because they are running for very

important offices. But we have other officers that this

is going to infringe upon, but they don't get the kind

14 of dollars. When you're talking about a \$1.2 million

budget for a campaign as opposed to my \$120,000, I mean

and you give away the airplane, I'm at a terrible,

17 tremendous lost.

18 CHAIRPERSON BUSCHING: Thank you. Any other --

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20 MR. MAYS: Okay.

CHAIRPERSON BUSCHING: Anyone else who has not

22 spoken wish to speak?

23 If not, any Commissioners want to have any

24 discussion, or questions, or anything today?

25 COMMISSIONER SCARAMAZZO: I just know that I

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will actually help it.

2 I don't understand your logic in let's set the

3 bar so high that nobody can fly because you don't have a

friend that's a pilot. You do have a friend that's a

pilot, I supported you before. And that's my whole

purpose of being here is that I'd like to be able to fly

you as a candidate from one side of town to the -- you

know, one side of the state to the other. But I don't

9 have the ability to do it because of this law.

10 I thought public financing was supposed to make

11 all these things easier as long as everyone was playing

by the same rules. I don't think your way is playing by

13 the same rules. That's just my personal opinion.

14 CHAIRPERSON BUSCHING: Thank you, Mr. Mays.

15 Any other questions of Mr. Mays?

16 MS. BREWER: I'll just turn this now into kind

17 of a debate, Madame Chairman.

1.8 CHAIRPERSON BUSCHING: Ms. Brewer.

19 MS. BREWER: I appreciate Mr. Mays' offer of

20 driving me. I ran a campaign four years ago and I

assure you, Madame Chairman and the Board, no one ever

volunteered to fly me anywhere or take me anywhere in

order to get me better access to communicate my message

24 to the constituents out there.

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I understand there's an issue there and it's

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wouldn't be ready as a commissioner to act on this to

make any motion or to vote on anything concerning this.

3 CHAIRPERSON BUSCHING: Well, I agree with that,

Mr. Scaramazzo, so have no fear I'm in the same can.

COMMISSIONER SCARAMAZZO: Okay.

6 CHAIRPERSON BUSCHING: Any other discussion

7 today?

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8 If not, we'll move on to agenda item eight,

9 discussion and possible action on Commission's 2006

10 calendar-year budget.

11 Ms. McGee.

MS. MCGEE: Mr. Lang is going to present it.

13 MR. LANG: Actually, go ahead.

14 MS. MCGEE: You want me to do it?

15 MR. LANG: I'm happy to do it, but Ms. McGee

16

MS. MCGEE: That's fine. Commissioners, I'm 17

here today to present our 2006 calendar-year budget.

I'd like to start off, first of all, with your projected 19

20 year.

21 As you know, for -- the Commission has to

22 establish projected revenue over a four-year period.

First of all to determine our expenditure cap. And the

expenditure cap applies to our administrative and

enforcement budget and gets us to where we have to spend

no more than 10 percent of our budget, and voter 2 education where we have to spend at least 10 percent of 3 our cap on voter education. Now, the cap does not apply

to our candidate funding. We can spend as much money as

we have in our fund for candidate funding.

6 So, the first page in our budget presentation is our 2006 expenditure cap and revenue projection. And

8 for 2006, we're projecting that we're going to receive

9 \$14.9 million dollars. That will give us a cap of

spending of \$12.3 million. So, again, for our 10

administration and enforcement we cannot spend more than

12 10 percent of the 12.3, and we have to spend at least 10

13 percent of the 12.3 on voter education. And further in

14 the presentation we'll get into that in detail.

15 The next page that we have for you is just our

16 forecasting calculation, how we come up with how much

17 revenue we're forecasting to receive during the next

18 four years.

19 The next page is just a breakdown of our

20 projected revenue of the fines-in that we receive.

We're predicting that we're going to receive \$8.4

million dollars. Other revenue that is projected is our

23 \$5 tax check-off, which is \$5.9 million. And our

candidate qualifying contributions, we're anticipating

\$400,000.

7

12

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Page 61

1 non-participating opponent and will receive full funding

and matching funds. And we're anticipating \$21.4

million in candidate funding.

And that's the end of our 2006 budget. If you

have any questions, I'll be glad to answer them.

CHAIRPERSON BUSCHING: Okay. Any questions of 6

Ms. McGee?

8 COMMISSIONER JOLLEY: I do.

CHAIRPERSON BUSCHING: Commissioner Jolley.

10 COMMISSIONER JOLLEY: Colleen, well, will you

go over the fact that you stated that any carryover that 11

we would not have any funds transferred into the general

1.3 fund?

9

14

21

MS. MCGEE: Sure. Yes, Commissioner Jolley.

15 The Act requires us when we project our revenue over a

four-year period that the Commission looks at if we're

17 going to have revenue in excess of what's going to be

needed, we would give money to the general fund. And

normally we would do that in December. We've given the 19

20 2005 projection back in January of 2005.

Our 2006 projection we're projecting that we're

22 going to have \$2.6 million in excess of the cap.

However, we're not recommending that we return -- or not

return, we give that to the general fund at this time

because we might need it to fund our candidates. What

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we're asking is we wait until the end of 2006 after the

election to look at if we have the amount of money left

3 over in the fund to give to the general fund.

We don't give it back to the general fund,

because it's never given to us from the general fund

since we're not an appropriated agency from the

legislature. So it's money we actually give to the

8 general fund if we have it left in our fund.

9 COMMISSIONER JOLLEY: Thank you.

10 MS. MCGEE: You're welcome.

11 CHAIRPERSON BUSCHING: Other questions for Ms.

12 McGee?

13 Is there anyone from the public that wishes to

14 speak to this matter?

15 If not, the Chair will entertain a

16 motion.

19

17 COMMISSIONER JOLLEY: Madame Chair, this is

18 Commissioner Jolley.

CHAIRPERSON BUSCHING: Yes.

20 COMMISSIONER JOLLEY: I will move that we

21 accept the 2006 calendar-year budget as proposed.

22 CHAIRPERSON BUSCHING: Okay. Is there a

23 second?

24 COMMISSIONER SCARAMAZZO: Second.

25 CHAIRPERSON BUSCHING: It's been moved by

The next page in the presentation is just an

overall of our expenditures for 2006. And we're

3 forecasting that we're going to be spending \$6.8 million

and that's for everything, that's for administration of

our candidate funding and voter education.

6 CHAIRPERSON BUSCHING: You meant to say 26.8?

MS. MCGEE: I'm sorry, yes. \$26.8 million.

8 The next page is our breakdown of

9 administrative and enforcement expenditures. Again,

we're anticipating spending nine percent of the

11 expenditure cap which will equal \$1.1 million.

If any of the Commissioners have questions as far as the itemization, I'll be glad to answer those.

But basically, as I said, we're going to spend \$1.1 15 million for administrative and enforcement expenditures.

16 Voter education, we're anticipate spending \$4.3

17 million. Now, this include our candidate statement

pamphlet which is almost \$3 million and this also

includes the \$700,000 that it will take to put all the

2.0 candidate debates on video so we can have them on our

21

22 The next page that we have is our projected

candidate funding. We're anticipating having 121

participating candidates receiving maximum funding.

That means that each participating candidate will have a

- 1 Commissioner Jolley and seconded by Commissioner
- 2 Scaramazzo that we accept the Commission's 2006
- 3 calendar-year proposed budget. Any further discussion?

The only discussion that I have is that I have

a question for Mr. Lang. And that is, does this budget

6 allow any flexibility for additional projects or --

7 MR. LANG: Yes, I think it does. For instance,

you'll notice that there are couple of capital

expenditures that are unusual this year, a \$50,000

10 expenditure and a \$35,000 expenditure. The budgetary

1 requirement dictated we wouldn't have to engage in those

12 expenditures and do something else with that, but

13 there's a lot of room.

14 If you look at the candidates -- participating

5 candidated projection, if you recall, Colleen told you

16 almost \$21.5 million. But that projects full matching,

and that's not likely to occur, but we do anticipate

18 significant matching because of the independent

19 expenditures and the like.

20 It also anticipates three gubernatorial

21 candidates running for participating candidates.

22 Actually we think it will be more. We didn't address

23 that number though because we think it will be less than

4 some of the others when it's all said and done. But we

have the flexibility to keep it as it is. That sort of

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- 1 get rid of this. His -- his complaint was filed in the
- 2 southeast court. Our petition for Petition of Writ of
- 3 Quo Warranto was filed here. So, we asked they
- 4 consolidate it and they were consolidated under the
- 5 first case number, which is the case number for Mr.
- 6 Smith's complaint that he had filed on September 26th.
- 7 So those were consolidated and Judge Mark Aceto in Mesa
- 8 took all of those matters.

9 A week ago yesterday we had an oral argument

0 and an evidentiary hearing on the Motion to Dismiss the

11 Application For Order to Show Cause and on Mr. Smith's

2 Motion to Quash. We had the oral argument and

13 evidentiary hearing. And the judge said: I'm going to

 $1\,4$   $\,$  take this under advisement. So we really had no idea

15 when he was going to rule.

16 He issued his ruling the next day, so a week

17 ago today, granting our motion to dismiss and also

18 ordering that Mr. Smith -- bottom line is he ordered

19 that Mr. Smith forfeit his office. Later that same

20 day -- we got that by fax the morning of December 7th.

Later that afternoon we had a telephonic conference with

22 Judge Aceto and Mr. Smith had asked for a stay of the

23 Superior Court's order which was granted until December

24 21st, so a week from today.

And Mr. Smith yesterday filed a Special Action

Page 63

flexibility is built into it throughout the budget.

2 CHAIRPERSON BUSCHING: Okay. Any further

3 questions or discussion?

If not, the Chair will call for the question,

5 all in favor say "aye."

6 (Chorus of ayes.)

CHAIRPERSON BUSCHING: Opposed, nay?

8 Chair votes aye. Motion carries.

9 MS. MCGEE: Thank you, Commissioners.

10 CHAIRPERSON BUSCHING: Item number nine, report

11 on pending litigation for David Burnell Smith from

12 Assistant Attorney General Diana Varela.

MS. VARELA: Yes. Thank you, Madame Chair,

14 Commissioners. Let me take you back a little bit so I

15 can get you to where we are now.

16 After the Commission denied the motion for

17 re-hearing or review on October 4th, subsequent to that,

18 the Attorney General filed a petition for Writ of Quo

19 Warranto asking the Court to remove Mr. Smith from

20 office. We also filed a motion to dismiss the complaint

21 that he had filed in Superior Court prior to the

22 Commission making its decision on his motion for re-

23 hearing or review.

24 Mr. Smith filed a motion to quash the Petition

25 for Writ of Quo Warranto basically saying you need to

Page 65

in the Court of Appeals. He has also filed a Motion For

2 Stay in the Court of Appeals. My understanding from Mr.

3 Abny who called me yesterday, he's trying to get a

4 hearing on the Motion For Stay either tomorrow or

5 Friday.

6 The Court of Appeals issued an order stating

that we have to file a response to the Petition For

8 Special Action by a week from Friday on December 23rd

9 and then there will be a hearing on January 11th if the

10 Court decides to accept jurisdiction.

So that's where we're at.

CHAIRPERSON BUSCHING: And he filed a special

13 action, but is there a right of appeal from the Superior

14 Court decision?

MS. VARELA: Yes, there is.

16 CHAIRPERSON BUSCHING: And has there been an

7 appealment filed as well or not?

MS. VARELA: No, he's just filed the special

19 action.

12

20 CHAIRPERSON BUSCHING: Okay. And the special

21 action seeks the same remedies as an appeal would or are

22 they different?

MS. VARELA: Well, they're asking -- you know,

24 I don't have it in front of me. He's asking to vacate

the order, but he -- he wants to go back sort of to the

	D CC	Day (0
	Page 66	Page 68
1 very beginning and he wants	his constitutional issues	1 CHAIRPERSON BUSCHING: Opposed, nay?
2 heard. He wants a jury trial.		2 Chair votes aye. Motion carries.
3 So, he's also asking for		3 COMMISSIONER SCARAMAZZO: Happy holidays
4 he's asking for relief both pro	ocedurally and on the	4 everyone.
5 merits of his claim.		5 COMMISSIONER JOLLEY: Happy holidays everyone.
	CHING: Interesting. Okay.	6 7
7 Other questions of Ms. Varel	· · · · · · · · · · · · · · · · · · ·	8 ****
	e welcome. Thank you.	9
	CHING: Item ten, call for	10
10 public comment. This is the	time for consideration and	11 CERTIFICATE
11 discussion of comments and	complaints from the public.	12
12 Action taken as a result of pu	iblic comment will be	13 I, Angela Furniss Miller, Certified Court
13 limited to directing staff to st	tudy the matter or	14 Reporter, do hereby certify that the foregoing pages
14 rescheduling the matter for fu	urther discussion,	15 numbered 1 through 67, inclusive, constitute a full and
15 consideration, and decision a	t a later date or	16 accurate printed record of my stenographic notes taken
16 responding to criticism.		at said time and place, all done to the best of my skill
17 Is there anyone from th	e public that wishes to	18 and ability.
18 speak?		DATED, at Phoenix, this 19th day of December,
19 I want to make a public	comment today. I want	20 2005.
20 to just in this holiday seaso	on, just want to thank	21
21 all my Commission members	s. It's been a wonderful year.	22
22 They've been very supportive	e and helpful and have taught	23
23 me a lot. And I want to than	k the staff for the same	Angela Furniss Miller, RPR
24 reason. Staff, and Attorney 0	Generals included, are just	24 Certified Reporter (AZ50127)
25 great.		25
	Page 67	
1 I think that the reason the		
	Commission works is	
2 because of the laws that we have	ve in place and what the	
2 because of the laws that we ha		
3 voters approved back in 1998.	At COGEL we heard one of	
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